

Message Text

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ACTION EUR-08

INFO OCT-01 SS-14 ISO-00 CCO-00 NSC-05 NSCE-00 CIAE-00

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FM AMEMBASSY BRUSSELS

TO SECSTATE WASHDC IMMEDIATE 2712

INFO AMEMBASSY BONN IMMEDIATE

USMISSION BERLIN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

USMISSION EC BRUSSELS IMMEDIATE

AMEMBASSY BERLIN

S E C R E T SECTION 1 OF 2 BRUSSELS 9814

LIMDIS

SECTO 57

E.O. 11652: GDS

TAGS: PFOR, US, UK, FR, GW, OVIP (KISSINGER, HENRY A.)

SUBJECT: NATO MINISTERIAL: QUAD DINNER: FRG PRESENTATION

1. SUMMARY. QUAD DINNER DISCUSSION CONSISTED ALMOST ENTIRELY OF TALK BY FONMIN GENSCHER ON FRG ACTIVITIES, HIGHLIGHTING NUCLEAR REACTOR SALE TO USSR, AND NEW SWING CREDIT FOR GDR. END SUMMARY

2. AT QUADRIPARTITE DINNER DECEMBER 11, FOUR MINISTERS REFERRED COMMUNIQUE TEXT TO WORKING GROUP (SEPTTEL). FONMIN GENSCHER MADE LENGTHY PRESENTATION OF SEVERAL TOPICSM.

3. FRG NUCLEAR REACTOR SALE TO USSR
GENSCHER NOTED THAT PERMANENT ENERGY SUPPLY WAS
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PARTICULARLY IMPORTANT TO WESTERN SECTORS OF BERLIN

(WSB), SINCE THEY WERE NOT TIED INTO EITHER EASTERN OR WESTERN ENERGY NETWORKS. SOVS HAD EARLIER PROPOSED JOINT TIE-IN TO BOTH EAST AND WEST NETWORKS, BUT THIS WAS IMPOSSIBLE AS EASTERN NET WAS OVERLY ADAPTED TO INDUSTRIAL PEAK USAGE, AND RESULTANT FLUCTUATIONS WERE TECHNICALLY UNACCEPTABLE. NUCLEAR ENERGY PLANT WAS IDEAL ANSWER, BUT FOR SAFETY REASONS IT COULD NOT BE PLACED IN WSB. REGARDING ELECTRICITY FROM PROPOSED SOV POWER PLANT, USSR ORIGINALLY PROPOSED WSB BE SERVICED FROM SECONDARY LINE, BUT FRG INSISTED DIRECT LINE MUST GO INTO WEST BERLIN. SOVS THEN AGREED TO LOCATION OF TRANSFORMER PLANT ON WSB BORDER. PLANT WOULD BE DIVIDED INTO TWO INDEPENDENT PARTS, ONE SERVICING GDR, THE OTHER BERLIN. LINE WOULD CONTINUE TO FRG. THUS WSB WOULD BE SUPPLIED, AND IF SUPPLY INTERRUPTED, FRG COULD FURNISH ENERGY IN OPPOSITE DIRECTION.

SOVS ASKED WHETHER FRG WISHED TO NEGOTIATE OVERLAND RIGHTS WITH GDR AND POLAND, WHETHER USSR AND FRG SHOULD DO IT JOINTLY, OR USSR ALONE. FRG HAS ASKED SOVS TO DO IT THEMSELVES.

IN CONCLUSION GENSCHER ASKED FOR ALLIED APPROVAL OF PLANT BECAUSE OF ITS IMPORTANCE TO WSB. IN OBLIQUE REFERENCE TO SAFEGUARDS ISSUE, HE SAID THAT PLANT DID NOT INCORPORATE LATEST TECHNOLOGICAL DEVELOPMENTS, AND THUS "SHOULD POSE NO DIFFICULTIES."

4. FRG/USSR TECHNICAL SCIENTIFIC AGREEMENT

IN MARCH 1974 FRG AND USSR INITIALLED AGREEMENT WHICH WOULD PERMIT EXCHANGE PARTICIPATION OF INSTITUTIONS IN WSB FINANCED BY FRG, BUT NOT OF FEDERAL OFFICES. IN JUNE, GENSCHER PROPOSED TO SOV AMBASSADOR IN BONN THAT PARTICIPATION BE DEFINED BY INDIVIDUALS INSTEAD OF BY INSTITUTIONS. AMBASSADOR SEEMED FAVORABLE. IN SEPTEMBER GROMYKO WAS NEGATIVE TO DEDA, BUT IN MOSCOW MEETING HE "SEEMED TO AGREE" THAT FRG COULD PROPOSE EXCHANGES, INCLUDING THOSE WORKING IN FEDERAL OFFICES, REGARDLESS OF THEIR RESIDENCE. BUT NOW GENSCHER THINKS

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SOVS ARE TRYING TO RENEGE.

5. SOVIET INTENTIONS RE BERLIN

GENSCHER THINKS THAT SOVIET BERLIN POLICY FOR MIDDLE AND LONG RANGE REMAINS ESSENTIALLY UNCHANGED, I.E. PSYCHOLOGICALLY TO DISCOURAGE THE BERLINERS. THEY TRY TO CARRY THIS OUT BELOW LEVEL OF QA. IF THEIR INTEREST

IN A PROJECT IS SUFFICIENT, E.G. IN NUCLEAR ENERGY
PLANT, THEY WILL BEND. GENSCHER SAID HE HAD TOLD SOVS
THAT THEIR COMPLAINTS RE FEDERAL OFFICES IN BERLIN
WERE UNIMPORTANT TO THEM, BUT TOUCHED "VITAL INTERESTS"
OF FRG.

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6. LUFTHANSA LANDINGS IN WEST BERLIN

IN WHAT GENSCHER REFERRED TO AS "AIR TRAFFIC AGREE-
MENT," HE SAID THAT SOVS HAD INDICATED THEY WOULD
CONSIDER LUFTHANSA LANDINGS IN BERLIN. AT FIRST THEY
INSISTED ONLY ON JOINT FOUR POWER AGREEMENT, BUT NOW
HAVE ADDED NEED TO CONSULT WITH GDR. HE BELIEVES SOVS
WANT TO BROADEN AREA OF NEGOTIATION, BUT CLAIMED
GERMANS HAD ASSERTED THAT THEY DID NOT WANT ANY DIS-
CUSSION OF AIR CORRIDORS.

7. FRG/GDR TALKS

FRG CABINET ON DECEMBER 11 INITIALLED AGREEMENT BY WHICH THEY WOULD GRANT EXTENSION OF SWING, BUT WITH DEFINITE CEILING SO THAT IT COULD NOT CONTINUE TO SECRET

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INCREASE AS FIXED RATION TO TOTAL VOLUME OF TRADE. AGREEMENT WAS BASED ON ORAL UNDERSTANDING BETWEEN FRG NEGOTIATOR AND HIS OPPOSITE NUMBER AND ON EXCHANGE OF LETTERS BETWEEN SCHMIDT AND HONNECKER. GDR HAS FALSELY IMPLIED THAT THIS IS QUID PRO QUO FOR EAST GERMAN CONCESSIONS IN LOWERING COMPLUSORY CURRENCY CONVERSION RATE AND IN EXEMPTING PENSIONERS THEREFROM. THIS IS UNTRUE, AS GDR ALREADY AGREED TO THESE CONCESSIONS EARLIER.

GDR HAS ALSO PROPOSED SEVERAL SELF-SERVING IMPROVEMENTS FOR LAND TRAFFIC, BUT ON PROVISIO THAT FRG PAY FOR THEM. THESE INCLUDE: A) DOUBLE TRACKING THE RAIL LINE TO HAMBURG, B) DOUBLE TRACKING AND BUILDING NEW BRIDGE FOR RAILWAY TO HANNOVER, C) DOUBLING CAPACITY OF SCHWANNHEIDE BORDER STATION, AND D) TELTOW CANAL IMPROVEMENTS. GDR ALSO IS OFFERING NEW AGREEMENTS WITH SENAT IN INTRA-CITY MATTERS, LONG TERM ORDERS TO FACTORIES IN WSB, AND PROPOSAL TO FACILITATE COAL MINING IN DIVIDED AREA ALONG BORDER NEAR HELMSTEDT. SOME BUT NOT ALL OF THESE IDEAS ARE WORTHY OF EXPLORATION.

FRG HAS INSISTED THAT SWING AGREEMENT TO REBUS SIC STATTIBUS, SO THAT GDR COULD NOT UNDO ITS CURRENT PERFORMANCES. GENSCHER JUDGES DEVELOPMENT FAVORABLY, AND ATTRIBUTES IT TO SCHMIDT'S MOSCOW VISIT AND GDR NEED FOR CREDIT.

3. THERE WAS ALMOST NO SUBSTANTIVE DISCUSSION OF GENSCHER'S REMARKS. FONMIN SAUVAGNARGUES STATED THAT BERLIN HAD NOT BEEN BROUGHT UP AT RECENT GISCARD/BREZHNEV MEETING. HE COMMENTED GENERALLY THAT IT WAS IMPORTANT THAT NOTHING BE UNDERTAKEN BY WAY OF FRG/BERLIN TIES WHICH COULD EFFECT SECURITY AND STATUS OF BERLIN, NOTING RISK OF ANY AIR CORRIDOR TALKS.

9. GENSCHER REAFFIRMED HIS UNDERSTANDING OF SENSITIVITY OF AIR CORRIDORS, AND SAID HE HAD EMPHASIZED THIS IN RECENT TESTIMONY TO BUNDESTAG FON AFFAIRS COMMITTEE. HE ALSO EXPRESSED APPRECIATION FOR ALLIED SUPPORT ON RECENT ENVIRONMENTAL AGENCY PROBLEM. KISSINGER

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